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4	DENALI NATIONAL PARK AIRCRAFT OVERFLIGHTS ADVISORY COUNCIL MEETING
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7	February 7, 2008 Lake Lucille Best Western Inn, Frontier Room Wasilla, Alaska
9	1:07 p.m. to 4:21 p.m.
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16	Participants:
17	Mike Tranel Elwood Lynn
18	Miriam Valentine Adrienne Lindholm
19	Council Members:
20	Nancy Bale, Denali Citizens Council; Erika Bennett, Alaska Airmen's Association; Lt. Col. Scott Babos,
21	U.S. Air Force; Tim Cudney, ERA Helicopters; Nan Eagleson, backcountry user; James W. Edwards, Federal
22	Aviation Administration; Joan Frankevich, National Parks Conservation Association; Tom George, Aircraft
23	Owners and Pilots Association; Sally Gibert, State of Alaska ANILCA Implementation Program Coordinator;
24	Brian Okonek, local landowner; Suzanne Rust, K2 Aviation; Charlie Sassara, American Alpine Club.
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1 MR. TRANEL: We have everyone

- 2 present on the Advisory Council, so we'll go ahead
- 3 and call the meeting to order. This is the first
- 4 meeting of the Denali National Park and Preserve
- 5 Aircraft Overflights Advisory Council. My name is
- 6 Mike Tranel. I'm the chief of planning for Denali
- 7 National Park and the designated federal official
- 8 for the Council. That role will be transitioning
- 9 at the next meeting to Miriam Valentine, who is
- 10 also here.
- We will introduce the membership.
- 12 We do have a quorum since all 12 members are
- 13 present, so we have a confirmation of that. The
- 14 status of membership on the agenda is that
- 15 everyone is present, so we have that on the
- 16 record.
- 17 The first item will be that Elwood
- 18 Lynn, the acting superintendent of Denali, has a
- 19 few words.
- MR. LYNN: Welcome, everyone. I'm
- 21 Elwood Lynn filling in for Paul Anderson, who's
- 22 down on a detail in Atlanta serving as the
- 23 Southeast Regional Director. I'm glad to be
- 24 convening this first meeting of the Denali
- 25 Aircraft Overflight Advisory Council. This is

1 really a big first step that will help the Park

- 2 begin implementing some of the commitments that
- 3 were made in the backcountry management plan.
- I'd like to say thanks in advance
- 5 to the 12 members of the committee for your time
- 6 and energies. They're greatly appreciated and
- 7 will help us move forward with these commitments.
- 8 Really, the Council is an important part of
- 9 implementing the backcountry management plan, and
- 10 there's a significant challenge providing advice
- 11 to park management on the overflight issues. It's
- 12 important for the Park to continue providing
- 13 access to visitors and users, but at the same time
- 14 meet our legal responsibilities to protect the
- 15 wilderness values of the park.
- 16 This advisory council is really a
- 17 critical partnership which will help us better
- 18 meet these mandates and look forward to working
- 19 with everybody and moving this forward.
- MR. TRANEL: Thanks, Elwood. Also,
- 21 we'd like to, on behalf of the Council, welcome
- 22 all the attendees from the public here this
- 23 afternoon. So we'll be meeting until 4:00, and
- there will be a break in between. We do have on
- 25 the agenda an opportunity for verbal public

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1 comment that can go on the record. We have a
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- 2 court reporter present today to record all of what
- 3 goes on this afternoon. So we will have a written
- 4 record of the proceedings and also, of course,
- 5 written comments are welcome at any time. There's
- 6 a comment form in back as part of the handouts, so
- 7 any written comments that you want to leave in
- 8 addition to the oral comments are welcome.
- 9 Miriam has a couple things as far
- 10 as procedures and the ground rules for how the
- 11 Council will operate. Since this is the first
- 12 meeting, this is information that we'll just
- 13 review the first time, and then in the future the
- 14 assumption will be that we'll operate according to
- 15 these ground rules.
- 16 (Presentation by Miriam Valentine.)
- MS. BALE: Is there just one public
- 18 comment time for the whole four hours -- or three
- 19 hours, or are there spots where there could be
- 20 public comment maybe twice during the entire
- 21 meeting rather than just one time? Just because
- 22 people think of -- they get ideas and also people
- 23 come and go and have to leave. Did you have a
- 24 thought on that?
- MS. VALENTINE: If I'm correct in

1 looking at the agenda, there currently is one spot

- 2 on the agenda for public comment for people who
- 3 want to come and speak. That's not to say,
- 4 though, that there's not opportunities for people
- 5 if they have to leave early, to write something
- 6 out. It could be that during the break, make
- 7 yourselves available so if people want to speak
- 8 informally to you about a comment.
- 9 Currently, though, there's only one
- 10 spot. Mike, I'm assuming that's formal agenda
- 11 process.
- MR. TRANEL: Yeah, that is
- 13 something that we could do differently in the
- 14 future if we decide that would work better.
- 15 There's a fair amount of background information
- 16 that we need to get through today, so if we think
- 17 we're okay with the one segment as scheduled. The
- 18 next item on the agenda is to review and approve
- 19 the agenda for today, so it would be an
- 20 opportunity to change it if we decide to do so.
- 21 You did publish the agenda with the one segment on
- 22 there.
- MS. VALENTINE: So, Nancy, would
- 24 you be comfortable with -- the committee will need
- 25 to decide on approval of the agenda. Mike's

- 1 suggestion is that we try it.
- MS. BALE: We're doing a lot of
- 3 learning today, but there may be another meeting
- 4 where the public might like to have a couple of
- 5 opportunities.
- 6 MS. VALENTINE: Okay. Based on the
- 7 issues. Do you want that in a ground rule, or do
- 8 you want that just part of the work of the
- 9 committee, that we would adjust the agenda to --
- 10 MR. TRANEL: What we'll do is
- 11 we'll note the consideration for the agenda for
- 12 the next meeting is to have more than one segment
- 13 for public comment.
- Is that acceptable to everybody?
- MR. OKONEK: Yes.
- MS. VALENTINE: Suzanne.
- MS. RUST: The agenda can be
- 18 changed. I think it's important for us to know
- 19 that and, really, the agendas need to be flexible
- 20 and if somebody has a pressing issue, we need to,
- 21 as far as the process, figure out how to make
- 22 things timely. If somebody can only be here for a
- 23 little while and needs to speak, that we do that.
- 24 It might be good to actually ask
- 25 that question, if there's somebody who only has a

- 1 little bit of time and has to leave and made a
- 2 trip here, it might be good to ask that question.
- 3 If not, continue with the agenda the way it is and
- 4 if there is somebody, then it gives them the
- 5 opportunity. How about that maybe?
- 6 MR. TRANEL: Okay.
- 7 MR. EDWARDS: I think I'd be
- 8 comfortable with the idea that if we're going to
- 9 have an agenda and topics on the agenda, after
- 10 some discussion we take public comment on each
- 11 agenda item.
- MR. GEORGE: Yes. I like that.
- MR. TRANEL: So let's -- if we're
- 14 okay on the ground rules, let's go to the agenda.
- 15 Okay.
- MS. VALENTINE: Was there anything
- 17 to be added to the ground rules or any edits to
- 18 the ground rules? Okay.
- MR. EDWARDS: We haven't come to a
- 20 decision on this particular item.
- 21 MR. TRANEL: What I'm suggesting,
- 22 Jim, is that we -- that your idea is on the table
- 23 for discussion as part of approving the agenda, so
- 24 we're talking about moving away from just saying,
- 25 the ground rules are okay and putting that on --

1 that's part of the next topic of discussion. So

- 2 we have -- I mean, if we're okay with this, the
- 3 agenda that we have that we handed out has 12
- 4 things on it on the handout there, 12 things on
- 5 the agenda and then at the bottom is a list of the
- 6 membership. The item up for discussion right now
- 7 by the Council is review and approval of agenda.
- 8 So, in the review and approval of the agenda, we
- 9 have on the table to make the modification that we
- 10 insert additional opportunities for public
- 11 comment. Sally.
- MS. GIBERT: I would say that that
- 13 could be handled at each meeting on a case-by-case
- 14 basis. On the agenda there may be two or three or
- 15 four opportunities for public comment. Today one
- 16 might be good because it's mostly you guys telling
- 17 us background, but I think we can probably keep it
- 18 flexible for each meeting, so it's kind of
- 19 tailored to what we know to be public interest and
- 20 what we anticipate are issues.
- 21 MR. TRANEL: Okay. Well, so with
- 22 the ideas that we have out there, to just give you
- 23 a little more so everybody knows kind of what to
- 24 expect for the agenda, we're on item 4 right now,
- 25 which is review and approve agenda. Item 5 is

1 superintendent and National Park Service staff

- 2 reports, and that consists mainly of some
- 3 background information on the whole federal
- 4 advisory committee process, which I will be
- 5 giving. It also includes a review of the sound
- 6 monitoring program in the park, which Pam Sousanes
- 7 will be giving, and that's what No. 5 is.
- No. 6, member reports, we do have
- 9 one presentation from Lt. Col. Babos on the
- 10 military use of air space that affects Denali
- 11 National Park. And then after that we will move
- 12 mostly into developing priorities for the Council
- 13 to work on, is what most of the rest of the time
- 14 will be comprised of. So we could -- the idea was
- 15 that we consider having a public comment
- 16 opportunity after each item on the agenda.
- 17 What are you -- any ideas on that
- 18 now that you know a little bit more about it?
- 19 Brian.
- 20 MR. OKONEK: Well, I think it would
- 21 be good for the public in that everything is fresh
- 22 on your mind right then; we're on a particular
- 23 topic. The only thing we can't do is get so
- 24 bogged down that it takes the whole rest of the
- 25 meeting, so it needs to progress. You know,

1 comments needs to be precise and we can take any

- 2 information, ask questions and whatnot, then move
- 3 on. Then if we have time at the end of the
- 4 meeting and there's still additional things as far
- 5 as public comments, we can go back to any of those
- 6 topics.
- 7 MR. TRANEL: Okay. So, other
- 8 thoughts?
- 9 MS. BALE: I would tend to support
- 10 waiting until item 7, because I think the public
- 11 would benefit from hearing the background before
- 12 commenting. So I would tend to want to wait until
- 13 item 7 to provide an opportunity for public
- 14 comment, at least.
- MR. TRANEL: Which means that we do
- 16 the three presentations and then -- so from this
- 17 moment starting right now, we would do three
- 18 presentations and then we would have an
- 19 opportunity.
- MS. BALE: Potentially.
- 21 MS. GIBERT: That makes a lot of
- 22 sense, because that way we'll get the
- 23 presentations and then before working on the
- 24 priorities where we have to actually start doing
- 25 something, before that we've heard something from

- 1 the public.
- 2 MR. TRANEL: Okay. Jim.
- 3 MR. EDWARDS: When we're talking
- 4 about ground rules, which is where we started
- 5 this, we're not talking about ground rules for
- 6 today; we're talking about ground rules for the
- 7 operation of the committee and its existence, are
- 8 we not? So I'd suggest not only do we need to
- 9 have a ground rule about when we have comment, but
- 10 we also need some ground rules about
- 11 decision-making rules and who is going to chair
- 12 the meetings and some issues like that. But I
- 13 think before we get too far down the road, before
- 14 we can even make a decision on the item under
- 15 discussion, how are we going to make decisions
- 16 needs to be addressed.
- 17 MR. TRANEL: I have that as part of
- 18 the background on how the committee came about and
- 19 how it operates. I was planning to cover that
- 20 part of it, and there are some decisions that have
- 21 to be made by the Council.
- MS. RUST: So where would that
- 23 happen? It would seem that that would be a
- 24 decision-making process, and that would probably
- 25 happen before we got into setting priorities.

1 MR. TRANEL: It would, yes.

- MS. RUST: Okay.
- 3 MR. TRANEL: It's part of the NPS
- 4 staff report item on the agenda. It's part of
- 5 that, because I was going to present just the
- 6 background on how the Council is supposed to
- 7 function according to the law that it functions
- 8 under.
- 9 MS. RUST: Then, we would discuss
- 10 and set up a process -- this group will set up a
- 11 process, establish a process for, I guess, trying
- 12 to meet the objectives.
- MR. TRANEL: Right.
- MS. RUST: Okay. It's just not
- 15 clear.
- MR. TRANEL: We know we need to
- 17 talk about it and it's coming up.
- 18 MS. RUST: Okay. Looking forward
- 19 to it.
- MR. GEORGE: So, maybe to Jim's
- 21 point, since this is a more formal group than some
- 22 of the settings some of us have worked in before,
- 23 it sounds to me like we at least need to hear what
- 24 provisions for that fact are. It think we can
- 25 come back to the ground rules, if need be, after

1 we understand that process a little better to make

- 2 modifications.
- 3 MR. CUDNEY: This is a little
- 4 different environment. Personally, I think we
- 5 want as much public involvement at various points
- 6 along the process that the public is willing to
- 7 provide, so the question is just how to do that in
- 8 an orderly fashion, and we probably need to
- 9 understand the ground rules and then we can
- 10 revisit that and figure out how to do it best.
- MR. TRANEL: So, these are a
- 12 placeholder subject to modification by the Council
- 13 maybe as soon as five minutes from now.
- 14 MR. GEORGE: Just like the
- 15 backcountry plan.
- MR. TRANEL: Okay. With that, we
- 17 need to approve the agenda to move forward. So
- 18 with the provisions that have been given, is
- 19 that -- do we have --
- 20 MR. CUDNEY: Want somebody to make
- 21 a motion?
- MR. TRANEL: Well, if we have a
- 23 general consensus to approve the agenda, we'll
- 24 move forward. I'll get into how we make
- 25 decisions.

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1 MS. RUST: So we want to approve it
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- 2 with added opportunities for public comment after
- 3 8, 9 -- after item 7; is that what you're --
- 4 MR. TRANEL: Well, after item 6.
- 5 MS. RUST: Okay. After item 6,
- 6 then, opportunities for public to comment.
- 7 MR. TRANEL: Right. So the agenda
- 8 is approved with the condition that there's an
- 9 opportunity for public comment inserted after item
- 10 6, in addition to the other place that it shows up
- 11 on the agenda. Okay.
- 12 So, moving forward, then, we
- 13 have -- the next item is superintendent and NPS
- 14 staff reports, and we have some visual aids that
- 15 we will use.
- While we're bringing that up, I'll
- 17 just mention a few things. The handouts that are
- 18 available for the meeting, the way that we would
- 19 like to do this in the future, and continue as
- 20 we've done before, that all of the background
- 21 information is available at the meeting or
- 22 preferably before the meeting. So what we've done
- 23 is made this information available through the web
- 24 site. There's a Denali National Park web site
- 25 that cross-references all this information and in

1 addition to that will be a designated web site for

- 2 the Advisory Council.
- 3 (Presentation by Mr. Tranel.)
- 4 MR. TRANEL: Comments? Discussion?
- 5 Jim.
- 6 MR. EDWARDS: I'd like to rephrase
- 7 No. 4. No. 4 should be, I need to understand
- 8 differences in our positions, so that we can move
- 9 towards No. 3. Because many times -- I agree that
- 10 this is much better decision-making rules than
- 11 Robert's Rules, but basically when you get to No.
- 12 4, the benefit of that is to try to bring out the
- 13 differences, why people see things differently,
- 14 because in that there's often a more creative
- 15 solution.
- MS. VALENTINE: So that I capture
- 17 this, Jim, I need to understand the differences in
- 18 order to move to No. 3?
- MR. EDWARDS: Often when I
- 20 understand why somebody sees it very different
- 21 than I do, it gives me the opportunity to move
- 22 towards their position.
- MS. FRANKEVICH: Jim, I'm wondering
- 24 if 5 already incorporates that maybe with slightly
- 25 different wording because there might be sometimes

1 when I understand it, but people simply are going

- 2 to disagree.
- 3 MR. EDWARDS: I see No. 5 as a
- 4 qualitatively different thing. For example, one
- 5 of the issues in one of those blocks is safety.
- 6 My agency has a regulatory obligation towards
- 7 safety. I don't know that the National Park
- 8 Service does. So in some matters, I have no
- 9 flexibility. I need to get the information,
- 10 provide it to the committee as to why my agency
- 11 can't approve something or move on something.
- 12 That could be a legal matter that I have no
- 13 ability to move on.
- 14 MR. GEORGE: I agree that -- I
- 15 think they're two slightly different things and
- 16 I'd suggest both are appropriate. I would make
- 17 the one just identified as No. 4 and I'd push the
- 18 rest of them down; 5 becomes, I'm blocking this
- 19 and 6 becomes, I need more information. The
- 20 objective, obviously, is where we can we need to
- 21 understand differences in perspective and move
- 22 ahead rather than just butt heads all day. Again,
- 23 I think there may be a time that -- essentially,
- 24 you're saying the unblocking means that's an
- 25 intractable position that I can't move away from.

- 2 MS. RUST: I think that I'm
- 3 blocking this, I think that that is something that
- 4 does need to stay intact, because I think everyone
- 5 here needs to be able to speak strongly to
- 6 something they believe in. And I think having 4
- 7 and 5 is fine, or whatever the numbering is. I
- 8 think the other two could be incorporated, because
- 9 I think you're basically trying to come to more
- 10 information or understanding differences and is
- 11 trying to get you back up to where you can agree
- 12 in some form.
- MS. VALENTINE: So your suggestion,
- 14 Suzanne, is to incorporate?
- MS. RUST: I'm blocking, this is to
- 16 stay intact, and the other two could go together
- 17 or be they could be broken apart. I think it's
- 18 just a matter of what makes everyone happy. I
- 19 think either will work. What's nice about this is
- 20 it's communicating where you are on the issue and
- 21 what it might take to get you somewhere else.
- MR. TRANEL: And that was the
- 23 goal -- and, Sally, I know you have a comment.
- 24 That was the goal that I wanted to mention before,
- 25 is that we were looking for a model that's better

1 than a simple voting process and also that allows

- 2 for people to accurately represent their
- 3 constituency, you know, on the scale. Sally.
- 4 MS. GIBERT: I like this and I like
- 5 the direction it's going. I definitely think it's
- 6 better than yes or no or Robert's Rules. I think
- 7 that -- I think many times something this refined
- 8 and showing how important it is where everybody is
- 9 at is real important. I think there will be a lot
- 10 of times where we don't need this amount of detail
- 11 or thought. I know when I run meetings where we
- 12 kind of move right along and there seems to be
- 13 good consensus, what I will often say is, any
- 14 objection to this?
- MR. EDWARDS: That puts it up above
- 16 the line automatically.
- MS. GIBERT: Yeah, yes. It puts it
- 18 above the line, and it's where you wouldn't need
- 19 this amount of detail, but it would be sort of a
- 20 first cut. Then if there's a need to discuss it
- 21 or if there's interest in using this approach to
- 22 kind of cut it more finely, then that would be
- 23 great, but sort of not to insert this amount of
- 24 complexity when we don't need it.
- MR. CUDNEY: I agree. I actually

1 think the same thing between acceptable and I can

- 2 live with it. That's so close. I mean, I think
- 3 blocking needs to stay and the 4, need to
- 4 understand is so close to need more info as well.
- 5 We're making it more complicated than it should
- 6 be. I think that can be narrowed down to four
- 7 easily.
- 8 MR. TRANEL: So Tim's proposal is
- 9 combining these two and combining those two. Two
- 10 and 3 are combined and the last two on the bottom.

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- MS. VALENTINE: And Sally's
- 13 suggestion is before it even starts, ask the
- 14 question, is there any objection?
- MR. TRANEL: Right. I guess,
- 16 Sally, I was kind of operating and using that as
- 17 the default mode, because I'm using to -- you
- 18 know, if there are objections, you have to speak
- 19 up. So we could add to the ground rules that
- 20 silence equals consent. So if we say, are we okay
- 21 with this, can we move forward, that if you're
- 22 opposed, you need to speak up and if someone
- 23 speaks up in opposition, then we go to this.
- MS. RUST: I wanted to say I don't
- 25 mind -- I think any objection puts it kind of in a

1 negative. I kind of actually like what you guys

- 2 came up with. It's yes or I can live with it or I
- 3 can't live with it. You know, just to kind of put
- 4 where you are in terms of -- it also opens things
- 5 up for discussion. Why are you not feeling
- 6 comfortable with this, or why can you just live
- 7 with it? Is there something we can do?
- 8 I've been in lots of meetings
- 9 where, does anyone have an objection, and
- 10 everybody sits there, you know, more silently. I
- 11 think it might be a better place, where is
- 12 everyone standing on this issue? Is it
- 13 acceptable? Yes or I can live with it or I can't
- 14 live with this.
- MR. TRANEL: Are you okay if we
- 16 don't use this for simple things like approval of
- 17 the agenda?
- 18 MS. RUST: I think so. I think for
- 19 any issue of substance, I think this is a good
- 20 thing because I think it gets conversation going
- 21 between people.
- MS. GIBERT: It's not meant to hide
- 23 issues. I'm trying to think if there's a better
- 24 word besides objection, because objection implies
- 25 a negative. Are we okay with moving on kind of

- 1 thing.
- 2 MR. TRANEL: So what we would have
- 3 on the table right now, then, is the proposal that
- 4 we modify the decision meter with the -- I guess
- 5 the Tim Cudney model is on the table at the
- 6 moment, which is, we have a No. 1, yes, we have a
- 7 No. 2 that combines these two, and then we have a
- 8 3 and a 4 that are below the line. And the 3 is,
- 9 I'm blocking, and the 4 is understand differences,
- 10 need more information. So that's what's on the
- 11 table. We can modify this and test it right now,
- 12 unless there's further discussion or ideas on it.

13

- MS. RUST: Instead of saying
- 15 objection, we can ask who's in favor. Who's in
- 16 favor of this? It's more of a simple thing.
- 17 MR. TRANEL: Okay. So if we modify
- 18 this as proposed, we'll do a roll call on it right
- 19 now, and you can -- maybe we'll make cards for the
- 20 future, but for now it might have to be just
- 21 fingers. So modifying it as just discussed with
- 22 four levels: Yes; acceptable, can live with it;
- 23 I'm blocking, and need more information,
- 24 understand differences, those four levels. So
- 25 that's how we'll rewrite this; that's how we'll

- 1 make decisions.
- 2 So we'll start with Brian, and give
- 3 us 1 through 4 on where you are on that idea.
- 4 MR. OKONEK: Go for 1.
- 5 MR. TRANEL: Okay. Brian's at a 1.
- 6 Jim? One. Scott, one.
- 7 MS. RUST: One.
- 8 MS. EAGLESON: One.
- 9 MR. SASSARA: One.
- 10 MR. TRANEL: So we have unanimous
- 11 1's on that. That's adopted as the model for how
- 12 this group will make decisions.
- MS. VALENTINE: On issues of
- 14 substance.
- MR. TRANEL: On issues of
- 16 substance. Okay.
- MS. FRANKEVICH: I'm not sure if
- 18 you're going with this, but the second of that is,
- 19 does it have to be all 12 of us above the line or
- 20 not?
- MR. EDWARDS: Yes.
- MR. GEORGE: That's the idea.
- MR. TRANEL: Well, that's the
- 24 premise, however, if -- I mean, we're not locked
- 25 into -- this is not going to be a regulation and

1 it's not going to be part of the federal book of

- 2 regulations right after the meeting. So the
- 3 Council has the option of making modifications in
- 4 the future, and if on a difficult issue the
- 5 Council feels that, well, on this thing we need to
- 6 depart from this and issue a minority and a
- 7 dissenting opinion, that's okay. I Mean, that's a
- 8 decision you can make. Sally.
- 9 MS. GIBERT: I was going to say the
- 10 minority opinion thing, that's something that -- I
- 11 was just on the Denali Task Force. We had to take
- 12 that approach for part of our -- the scope of our
- 13 work was fairly broad. For one part of it there
- 14 was no way we could reach consensus, so we
- 15 established the majority/minority report, broke
- 16 them down and moved on, because we had a lot of
- 17 stuff to work on. So there are times where that
- 18 may need to be done because you can't reach
- 19 consensus, but not jump to minority reports
- 20 because it pretty much weakens the strength of the
- 21 group's work. It pretty much kind of kills it,
- 22 actually.
- MR. TRANEL: Yeah, that's a really
- 24 good point. You know, the diversity of interests
- 25 represented here, if this group does a resolution

1 with unanimous support from the 12, that's a very

- 2 powerful recommendation because of the diversity
- 3 of the group. That's worth a lot. The way that
- 4 the -- if we did have to go to a dissenting or
- 5 minority opinion, maybe that comes out of the I'm
- 6 blocking and here's my counterproposal and we have
- 7 the majority line and the minority line and
- 8 there's no way to reconcile the two, that could
- 9 happen. Jim.
- 10 MR. EDWARDS: But you could come to
- 11 a consensus agreement that that's the way it's
- 12 going to go. So you could still use this
- 13 decision-making model even in that case.
- MR. TRANEL: Okay. So that's
- 15 adopted, and we'll rewrite, clarify it so it's
- 16 available on the board for future meetings.
- 17 So the next item, to continue
- 18 moving through our background information,
- 19 Adrienne has some brief information to present on
- 20 the model for the Grand Canyon National Park.
- 21 What we wanted to do, the objective of this
- 22 segment here is just some brief background
- 23 information from Adrienne, but the objective here
- 24 is that this clarifies how this group basically
- 25 operates differently from what's happening in the

- 1 Grand Canyon and the Lower 48.
- 2 (Presentation by Ms. Lindholm.)
- 3 MR. TRANEL: Okay. Jim.
- 4 MR. EDWARDS: I think it might be
- 5 appropriate for me to make a comment or two at
- 6 this point.
- 7 MR. TRANEL: Okay.
- MR. EDWARDS: When I was named to
- 9 this group, the manager -- or the associate
- 10 administrator for the Western Pacific Region, Bill
- 11 Withicum (ph), wanted to know what this was all
- 12 about. He was worried that we were going to
- 13 encroach on his authority and responsibility. And
- 14 the distinctions you've made are well taken.
- We are not a rule-making body,
- 16 because we've been exempted under law from that
- 17 requirement. We don't want to be, and we don't
- 18 see my role here as rule-making. However, I would
- 19 suggest to the group that if the group doesn't
- 20 perform, that that's always a possibility, that
- 21 they would include this under the current
- 22 rule-making efforts that are going on, and it
- 23 would shift out of Alaska for management on the
- 24 FAA's side of the house. If that should happen,
- 25 it would go back to Washington and, therefore, to

- 1 the group that's managed out of the Western
- 2 Pacific Region that's doing that for the United
- 3 States as a whole.
- 4 So I am going to liaison with that
- 5 group so they'll know what's going on up here, but
- 6 there's no interest in the FAA's side of making
- 7 this a rule-making body in any way.
- 8 MR. TRANEL: Thanks, Jim. Okay.
- 9 (Presentation by Ms. Sousanes.)
- 10 MR. SASSARA: I wanted a
- 11 clarification on the dB level. Is normal talking
- 12 voice at 60 dB?
- 13 MS. RUST: No, I think 35 to 40 is
- 14 talking.
- MS. SOUSANES: Well, I'm going to
- 16 have to revisit that chart.
- MR. SASSARA: And then they're
- 18 saying high or very high, not less than 60. That
- 19 means two guys camping, talking?
- 20 (Laughter.)
- 21 MR. TRANEL: We need to go back and
- 22 look at this.
- MS. SOUSANES: I need to find where
- 24 those decibel levels are pulled from.
- MR. GEORGE: I guess one comment I

1 just want to make at this point is on this whole

- 2 issue of the standards that were adopted in this
- 3 planning. As anybody who commented on the plan, I
- 4 think, realized, there really wasn't much data. A
- 5 number of us on our comments on the plan pointed
- 6 this out. And you made the comment about, really,
- 7 the intention in the plan wasn't to necessarily
- 8 rein in anything; it was to kind of capture where
- 9 you are today.
- 10 And so one of the issues is having
- 11 enough monitoring to be able to, in fact, figure
- 12 out if the standards that were adopted in the plan
- 13 match where we are today or not. And I think
- 14 there's a provision, I believe, that's even in the
- 15 handout that you provided listed the different
- 16 criteria in the final column, and it says the Park
- 17 Service agrees that we'll come back in five years
- 18 and take a look at those, recognizing that there
- 19 wasn't much data.
- I guess that's part of why I'm
- 21 acutely interested in the data collection efforts.
- 22 I think we all need a good objective baseline that
- 23 we can agree represents where we are today to
- 24 evaluate those baseline standards and figure out
- 25 whether they're really as meaningful as they need

- 1 to be to help us out.
- In the greater scheme of things, I
- 3 think those two -- I mean, that's why this
- 4 five-year time interval was recognized. We can't
- 5 really turn the clock back and monitor prior to
- 6 the start of the plan, so we kind of have to start
- 7 somewhere, and my understanding is that's that
- 8 five-year window at least to try and capture that.
- 9 You can look at other metrics. If in that five
- 10 years if other indicators went through the roof,
- 11 obviously that influences it. But right now,
- 12 frankly, we're dealing with a lack of data to even
- 13 be able to evaluate how well those standards
- 14 reflect this kind of baseline that we're trying to
- 15 achieve.
- MS. BENNETT: I think we all need
- 17 to be educated well enough that we know about
- 18 decibel levels. Like somebody who's a third
- 19 party, like somebody comes in who's a sound man or
- 20 somebody who can tell us, okay, this is a
- 21 nationally or federally-accepted level for
- 22 talking. Instead of seeing a number on a screen
- 23 and saying, well, this is a published study.
- 24 Well, who published it and what do they know?
- 25 That's where I'm coming from. I know a little bit

1 about sound levels, but not enough to consider

- 2 myself relevant right now.
- 3 MS. RUST: It just seems to me,
- 4 this is a lot of information to take in, and I
- 5 hope that in some way we can get more familiar
- 6 with it and pull it apart more because -- and then
- 7 I had a question to clarify. I was just curious.
- 8 There was -- you had natural
- 9 soundscapes, as I recall, in one of the slides
- 10 from Stampede area, and then we show sounds from
- 11 the Ruth area with no natural sounds, or showing
- 12 very little.
- MS. SOUSANES: Biological sounds,
- 14 birds, insects.
- MS. RUST: Biological sounds. I
- 16 guess the question is: Have you measured --
- 17 oftentimes when there aren't airplanes, what
- 18 natural sounds there are? What is the -- because
- 19 it's different being on the north side of Denali
- 20 and hearing birds and the trees and the wind, but
- 21 if you're comparing that to being on the Ruth
- 22 Glacier.
- MS. SOUSANES: Ruth Glacier, that
- 24 slide that compared the two, it doesn't even have
- 25 any human intrusion. The only thing that was

1 showing up was wind. It was just a physical. So

- 2 it's a fairly quiet place.
- 3 MR. TRANEL: So the biological
- 4 sounds on the Ruth Glacier are wind and occasional
- 5 avalanches that you hear in the distance.
- 6 MS. RUST: Okay.
- 7 MR. TRANEL: So, no birds.
- MS. SOUSANES: Neither one of those
- 9 showed aircraft.
- 10 MS. RUST: I just needed to clarify
- 11 that for me.
- MS. SOUSANES: Stampede was
- 13 biologically and physically loud. Then, what I'm
- 14 hearing is we really need to make an effort to go
- 15 into detail with the data, the analysis, sound
- 16 levels. Have somebody come in and go through and
- 17 get this whole group familiar with what the
- 18 standards are and how they're being measured.
- MR. SASSARA: Does that include the
- 20 buses as well?
- 21 MR. TRANEL: Yeah. So as a first
- 22 step for the Council, the goal here was to present
- 23 the background on the methodology, and there were
- 24 some questions about that that we need to follow
- 25 up on. So that's kind of a first step. Then,

1 once we all understand how the monitoring is done,

- 2 then we can go into more of the specifics of the
- 3 data, which would be -- we envision more as a
- 4 Phase 2 for next time, because as we've discovered
- 5 already, it's a bit of a challenge to understand
- 6 how the monitoring is done, how we got there, what
- 7 are some of the improvements that need to be made
- 8 as we move on with the program.
- 9 What we were trying to do and we've
- 10 made, I think, exponential improvements in the
- 11 last ten years, because when we started the
- 12 Backcountry Management Plan, we were more in the
- 13 mode of, well, we have a lot of field observations
- 14 and we have a lot of what are called anecdotal
- 15 data on sound disturbance. And all of that
- 16 information very much pointed in the direction of,
- well, it's changing significantly from, say, 1980
- 18 to the year 2000. So our obligation is to get a
- 19 handle on, well, that's a resource that we're
- 20 legally mandated to protect, and so how do we
- 21 monitor that in a scientific, systematic way that
- 22 everybody can understand.
- 23 And the Council -- it would be
- 24 entirely appropriate for this group to make
- 25 recommendations to Park management about the

- 1 monitoring program.
- 2 MR. CUDNEY: I have some of the
- 3 current data by aircraft, by elevation, by
- 4 take-off, fly-over and stuff with the decibel
- 5 levels. So I'll share that stuff. It's all in a
- 6 pretty detailed chart that actually was used for
- 7 the Grand Canyon work group. It's by aircraft,
- 8 take-off, landing. It will surprise you.
- 9 MS. BENNETT: Does it say what kind
- 10 of aircraft?
- MR. CUDNEY: Yes, it does.
- 12 MR. TRANEL: Tim, if you can get
- 13 that to Miriam, and then we'll circulate it and
- 14 make it available to the public as well. Tom.
- MR. GEORGE: One more detail on,
- 16 again, helping bring the group up to speed on
- 17 sound or the monitoring. This does need to get
- 18 pretty specific, especially in the early days of
- 19 the program, and you can acknowledge that in a lot
- 20 of cases you picked airstrips from an access
- 21 standpoint, which makes perfect sense. It's a big
- 22 place for strolling around on the ground. But we
- 23 really need to know the physical proximity of the
- 24 sensors, like how far from the airstrip because --
- 25 I mean, I've been to other presentations where the

1 Park Service has played these sound clips, and if

- 2 you literally have a sensor right off the end of
- 3 the airstrip, I'm sorry, that's not representative
- 4 of an area the size of the Park. Again, that's on
- 5 the education side of this. We can get into the
- 6 footprints of noise that airplanes make, and it's
- 7 certainly much worse at take-off in a defined area
- 8 than it is later on. So we really do need to get
- 9 into that in enough detail to have confidence in
- 10 the data and/or make recommendations as to how to
- 11 make that data better so we can all stand behind
- 12 it, eventually, when we actually need to apply it.
- MS. SOUSANES: That's a good point,
- 14 and that's a good reason to go back to the random
- 15 grid where those grids are in place and they're
- 16 not at airstrips necessarily and they're not
- 17 located at the north end of the Ruth Glacier strip
- 18 where it's going to be really loud. I think that
- 19 that park-like grid is where we can get
- 20 objective data. We're not putting them in places
- 21 where we expect to hear something; we're putting
- 22 them in places that's pretty random and what we
- 23 hear is what we hear. So that's a good reason to
- 24 go to the grid, but maybe the timeline needs to be
- 25 different. Maybe we need to have one, say,

1 somewhere in there where it's monitored --

- 2 MR. GEORGE: Or half a dozen sites
- 3 that continuously are required to supplement your
- 4 roving sites; otherwise, it will be 100 years
- 5 before you get enough data.
- MS. SOUSANES: When we were
- 7 targeting those points, that was earlier when we
- 8 were first starting. The technology for sound
- 9 monitoring is evolving so quickly it's amazing
- 10 where we've come in six years. That was kind of a
- 11 trial and error. That's not -- like you said,
- 12 it's not objective and for objective standards
- 13 we're going to have to look at something like that
- 14 grid system. That's a good point.
- MR. TRANEL: Okay. So we need to
- 16 take a break before too long. We could do that
- 17 now and come back with Lt. Col. Babos. We could
- 18 take a break and come back with Lt. Col. Babos
- 19 with a presentation and then take some public
- 20 comment and move forward?
- MR. CUDNEY: That sounds good.
- MR. TRANEL: Nan has a question.
- MS. EAGLESON: In this approach to
- 24 get more real data about the soundscape, are there
- 25 real numbers available coming from the commercial

1 air traffic for how many flights you do over the

- 2 Park? I see numbers for how many landings on the
- 3 Ruth Glacier, but are there real numbers available
- 4 for how many flights going over from Denali Air or
- 5 Kantishna Air or Talkeetna?
- 6 MR. CUDNEY: Well, they're
- 7 available. Now, whether the individual operator
- 8 might want to share them -- as I said, I don't
- 9 particularly want my competitors to know exactly
- 10 what I'm doing. Now, I don't have a problem
- 11 sharing it with the Park and having it sanitized,
- 12 but I've been through this process before and it's
- 13 -- you know exactly what I'm talking about.
- MS. EAGLESON: I mean, I might be
- 15 naive in asking that.
- MR. CUDNEY: No, no, no, you're not
- 17 at all. You're not at all.
- 18 MS. EAGLESON: I'm just trying to
- 19 understand what is happening out there.
- 20 MR. CUDNEY: The air tour operator
- 21 group that we work on on the helicopter, we take
- 22 information from all helicopter operators as far
- 23 as a safety survey from Grand Canyon, from Hawaii,
- 24 from Las Vegas, from New York, from Alaska, et
- 25 cetera. They're all turned in on the number of

- 1 flights, number of hours, number of passengers and
- 2 then it's all sanitized to reach a graph. I have
- 3 no problem with sharing that information, as long
- 4 as it's sanitized and it doesn't show X operator
- 5 did X, Y, Z. I mean, there's no reason that all
- 6 the operators -- because there's approximately
- 7 40,000 flights over the north side of X. We've
- 8 had this discussion before when you asked me for
- 9 sanitized information.
- 10 MR. EDWARDS: I'd suggest that this
- 11 falls in the same area as the decibel issue, that
- 12 there's a methodological issue here that we need
- 13 to address before we start collecting and making
- 14 decisions on this kind of data, because there are
- 15 people transiting the Park as well as people who
- 16 are operating into it.
- MR. SASSARA: And there's planes
- 18 that are supposed to be there, Park Service planes
- 19 that are contributing to it.
- 20 MR. GEORGE: I think at a later
- 21 meeting we need to build some materials and just
- 22 share a little bit more about how aviation works.
- 23 Unfortunately, I'm not aware of any single place
- 24 you could go to get overall measures like that
- 25 because, again, it's a mixture of commercial

- 1 traffic, noncommercial traffic, jets at 30,000
- 2 feet, et cetera. So I think we need to lay out
- 3 for you a little bit about just how varied some of
- 4 those uses are to get a better handle on what air
- 5 traffic around the Park is like.
- 6 Right now I can't think of a single
- 7 place you could actually go get numbers. There's
- 8 been a project, the Capstone Project, which has
- 9 attempted to do that on a statewide basis to
- 10 establish kind of where people fly, for the need
- 11 for aviation safety in Alaska and even that has
- 12 been extremely difficult. We can look at the data
- 13 that they collected over the Park, but they don't
- 14 have to tell you why half of what the commercial
- 15 operators do isn't reflected in that at all. It's
- 16 a very challenging thing. It's almost as
- 17 imprecise as the sound collection data.
- 18 MR. TRANEL: So on the part of the
- 19 agenda that talks about prioritizing work for the
- 20 Council, it might be good today to set up -- to
- 21 prioritize some information needs and how we're
- 22 going to address them, because there might be some
- 23 homework assignments. A lot of the information
- 24 that's just been discussed in the last five
- 25 minutes is information we need help from some of

1 you to get. So maybe next time around there will

- 2 be a lot more member reports and fewer NPS
- 3 reports.
- Anyway, why don't we break for ten
- 5 minutes, and we'll come back with the military
- 6 presentation and an opportunity for public
- 7 comment. So we're adjourned for ten minutes.
- 8 (Break taken.)
- 9 MR. TRANEL: So for the next
- 10 segment we have Lt. Col. Scott Babos from the
- 11 Department of Defense. And after that we'll talk
- 12 about how we'll structure the public comment
- 13 section so you can -- if you want to say any more
- 14 by introduction, go ahead.
- 15 (Presentation by Lt. Col. Scott
- 16 Babos.)
- 17 MR. TRANEL: Any questions or
- 18 discussion from the Council?
- 19 MR. GEORGE: Yeah, Scott, a couple
- 20 things. You don't get off the hook quite that
- 21 easy.
- No. 1, do you have figures, not
- 23 right now but later, you could share with us on
- 24 the use of that Susitna MOA?
- LT. COL. BABOS: Yeah.

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1 MR. GEORGE: Because I know you
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- 2 track statistics on that and that would help one
- 3 of the questions of, well, how much aircraft is
- 4 there.
- 5 The other part, I think, is just we
- 6 need to broaden out a little bit more in terms of
- 7 that military operations area is air space that
- 8 has been specially designed where you can do just
- 9 maneuvering kind of training, high speed in excess
- 10 of 250 knots. It doesn't mean that military
- 11 aircraft aren't fully legal and able to fly
- 12 through the rest of the air space under 250 knots,
- 13 and there are some other provisions there. So, in
- 14 fact, we do see military aircraft at other parts
- 15 of the Park outside that air space.
- So I think it's important to
- 17 recognize that that air space that he's talking
- 18 about there is specifically for this kind of
- 19 training and there are still military aircraft,
- 20 and they may be less now that the A-10s are gone,
- 21 but I've personally jostled nose to nose with the
- 22 A-10s in Windy Pass at well below the peak
- 23 altitude, and they were legally within their
- 24 rights to be there.
- So unless you're telling us the

1 military is actively prescribed they can't fly at

- 2 all in the Park, yeah, it's not that we shouldn't
- 3 expect that we're going to see them in some
- 4 places, but not in a training environment, high
- 5 speed, all the things that you mentioned.
- 6 LT. COL. BABOS: That's a very good
- 7 point. You will see -- I mean, during the
- 8 summertime, we probably have in excess of probably
- 9 3- to 400 air crews that come TDY to Elmendorf or
- 10 to Eielson for training. And if they move back
- 11 and forth between bases, they're perfectly legal
- 12 to file VFR and fly through some of this air
- 13 space. That's where you're going to see them.
- Now, they are discouraged -- I
- 15 mean, every briefing that is given to TDY air
- 16 crews explains to them that this is our backyard
- 17 and if you're going to come and mess in our
- 18 backyard, you're going to be sent home. I have
- 19 seen air crews sent home for violations of noise
- 20 complaints or buzzing somebody. We do try to
- 21 enforce it, but it is very possible that you may
- 22 see aircraft training through Denali National
- 23 Park.
- 24 MR. SASSARA: Could they get
- 25 permission, though -- say, they asked, would the

1 commander give them permission or would he say, at

- 2 your discretion or --
- 3 LT. COL. BABOS: Permission from
- 4 who? Permission from the military boss?
- 5 MR. SASSARA: From the military
- 6 boss.
- 7 LT. COL. BABOS: They're probably
- 8 not asking the question.
- 9 MR. SASSARA: We do see them every
- 10 year without exception, maybe ten times a year. I
- 11 was climbing in there a year ago and I saw two
- 12 Raptors come down to Ruth, you know, 500 feet or
- 13 less, but it doesn't happen every day. But I
- 14 think these are transitional aircraft that are
- 15 going back and forth between the air bases and
- 16 they just do a little side trip in there. There's
- 17 no dog fighting. But they are maneuvering around
- 18 and they are going fast and slow.
- MR. TRANEL: Are there other
- 20 questions or discussions?
- 21 MR. LYNN: There is some other
- 22 training that military aircraft do that we
- 23 appreciate, and that's helping us in certain base
- 24 camps on the mountain.
- 25 LT. COL. BABOS: Yeah. The Army

1 Chinook helicopters do a lot of work and they may

- 2 go into Denali for training themselves or to
- 3 assist the National Park as required. This
- 4 audience is the right crowd: Do you have more
- 5 problem with helicopters or with fighter jets?
- 6 Because they're two different groups of people
- 7 with the military. As we go through this, I'll
- 8 get a better feel if it's more the helicopters or
- 9 the fighters that are causing any issues, so we
- 10 can watch for them.
- 11 MR. LYNN: I'm not aware of any
- 12 problems with the helicopters.
- MR. SASSARA: I think it's the
- 14 fighters, C-130s. I've seen those before.
- 15 Typically those transitional planes. Helicopters
- 16 seem to know more what's going on up there. They
- 17 know the Park and know the frequencies for the
- 18 most part.
- 19 LT. COL. BABOS: Thank you.
- MR. TRANEL: Thank you.
- 21 So the next thing we agreed to when
- 22 we approved the agenda, we're complete with No. 6,
- 23 and we agreed that we would have an opportunity
- 24 for public comment at this time. So if we could
- 25 see by a show of hands anyone who would like to

1 make some comments for the record just to start.

- 2 So we have one, two, three. If we
- 3 could keep the comments to within three minutes,
- 4 would be good. And for the purposes of recording,
- 5 if you could give your name -- and if you need
- 6 help with the spelling, ask for it -- and
- 7 affiliation if you want to. That part's optional.
- 8 But if we could get your name for the record, that
- 9 would be great. We'll go in order of sign-up.
- 10 So, Adrienne, do you have the
- 11 sign-up sheet?
- 12 Brian.
- MR. OKONEK: You know, if there's
- 14 only three people with comments, do we really need
- 15 that tight of constraint on time? We've only got
- 16 three people.
- 17 MR. TRANEL: Five?
- MR. OKONEK: Let's just see how it
- 19 works.
- MR. TRANEL: Well, based on a lot
- 21 of public meeting experience, I highly recommend
- 22 having a time limit. But, I mean, that's
- 23 Denali-related and maybe that's why, but --
- MR. EDWARDS: Some of us would like
- 25 to hear what the public has to say. I would like

4.4

- 1 to see how it works.
- 2 MR. TRANEL: Well, Jim, I'm not
- 3 questioning that at all. I'm just recommending
- 4 there be a time limit.
- 5 MR. EDWARDS: I'm opposing that,
- 6 and the reason I'm opposing it is I think it will
- 7 work out that it's not going to be an issue. If
- 8 it turns out to be an issue, then we'll limit the
- 9 time.
- 10 MR. TRANEL: Well, are there other
- 11 feelings on that?
- MS. BENNETT: I think to have a
- 13 general time constraint in mind would be a good
- 14 start, but if we have one comment person and
- 15 half-an-hour allotted for the comment period, that
- 16 person -- I don't know. I think having a time in
- 17 mind is a good idea or it could get out of hand.
- MR. CUDNEY: I agree.
- 19 MS. RUST: I think it's practical
- 20 in that it's 3:22, so we have still some other
- 21 things to accomplish. So it would seem that a
- 22 reasonable time amount -- and then those things
- 23 also could be -- they could be discussed in other
- 24 new business, and we could readdress if there's
- 25 something that needs to continue for longer.

1 Maybe an initial five minutes and then if we need

- 2 to continue, we can. I'm just suggesting.
- 3 MR. TRANEL: I should also remind
- 4 you that the Federal Advisory Committee Act
- 5 requires that written comment be accepted at
- 6 meetings. There's no requirement for anything
- 7 beyond written comments, so that's an additional
- 8 opportunity that we're providing. So if -- we'll
- 9 suggest five minutes as a guideline?
- MR. GEORGE: Okay.
- MS. RUST: Then we could revisit.
- MR. TRANEL: Per person. Is that
- 13 okay, Jim?
- MR. EDWARDS: I can live with it.
- MS. LINDHOLM: We have Dan first
- 16 and then Jim.
- 17 MR. TRANEL: Okay. If you could
- 18 stand, maybe come a little closer so everyone here
- 19 can clearly hear you. Go ahead.
- MR. ELLIOTT: My name is Dan
- 21 Elliott. I'm a member of Alaska Quiet Rights
- 22 Coalition. Just as an aside, those helicopters
- 23 that I see aren't flying in the Park. They're
- 24 flying over my cabin when they're transversing
- 25 from Fairbanks to Anchorage. I have a cabin along

- 1 the Susitna River.
- 2 My main point that I'd like to make
- 3 is what I see as a weakness in this Board or
- 4 setup, and that is that there's no direct State
- 5 park member. There is a couple national park --
- 6 there are a couple national park people, an FAA
- 7 person, a U.S. Air Force person, and there are a
- 8 number of national park conservation
- 9 organizations, climbers in the Park, not climbers
- 10 in the Park, and landowners outside the Park, but
- 11 there's nobody that has a direct responsibility
- 12 with the State Park, although I'm sure Sally would
- 13 do her best.
- 14 I think someone familiar with some
- of the Denali State Park issues would be of value.
- 16 Lacking that, I would hope that you would
- 17 unofficially keep in mind that half of this air
- 18 traffic is flying over -- although some stuff in
- 19 the south end -- is flying over Denali State Park.
- 20 And the reason for that is because of the National
- 21 Park, and the National Park is actively working
- 22 with the State Park to create a national
- 23 destination on the south side, south of Denali.
- 24 You always hear about.
- That South Denali means Denali

1 State Park Visitor Center. So certainly it's a

- 2 key component to what you do indirectly and
- 3 actually directly, also. The Alaska Quiet Rights
- 4 did request both to the National Park and the
- 5 director of the State Park to include Denali State
- 6 Park in consideration of decisions that were going
- 7 to occur through this process. And I realize with
- 8 federal funding -- I realize how it comes about
- 9 that the State Park doesn't, but I think at least
- 10 try to unofficially keep in mind that the State
- 11 Park is the neighbor, particularly in something
- 12 like the sound measuring.
- 13 I would think that it would be a
- 14 no-brainer to have a sound monitoring point on the
- 15 Susitna River, which is the boundary of the
- 16 National Park, and gets an awful lot of traffic,
- 17 as well as the Chulitna River, and even on Curry
- 18 Ridge where they plan to put a visitor center for
- 19 the National Park Service.
- 20 So how you can do that, I don't
- 21 know, but I would encourage you to realize when
- 22 you see that high density area and all that, that
- 23 blank space you see underneath there, that's the
- 24 State Park that's equally high and, in fact,
- 25 probably even more concentrated with sounds.

1 Being interested in quiet, I hope you come up with

- 2 the quietest solution.
- 3 Thank you.
- 4 MR. TRANEL: Thank you, Dan. Sean.
- 5 SEAN: My name is Sean. I'm the
- 6 president of the Denali Lodges. Denali Lodges
- 7 owns two properties, one in Kantishna, Denali
- 8 Backcountry Lodge, and Denali Cabins right at the
- 9 Park entrance. We provide a very, very valuable
- 10 service for the elderly folks who come out for
- 11 hiking in the Park. This is the only kind of
- 12 backcountry experience they can get by riding our
- 13 buses to the Park and staying at the lodge for a
- 14 few days, maybe do a small amount of walks here
- 15 and there, but not major hiking and for them
- 16 there's no alternate. They cannot be camping,
- 17 which is ideal for the younger folks, but not for
- 18 the people that are on the cruise ships. So we
- 19 provide a very valuable service.
- 20 We would like that to be recognized
- 21 and proper accommodations be made for us to
- 22 conveniently continue that business. We need the
- 23 flight services between the two lodges from the
- 24 Park entrance to Kantishna and we need the bus
- 25 service. Both of them are noise issues, but

1 there's a lot of other noise there now, too. So

- 2 we should get our share of that. We also are
- 3 local. We provide a lot of employment. We pay a
- 4 lot of taxes to the Borough. Pay a lot of Park
- 5 entrance fees to the National Park Service, and
- 6 also for the guided hiking we pay additional fees
- 7 over and above the entrance fees. So we are quite
- 8 heavy contributors to the Park Services.
- 9 We also on our own have instituted
- 10 conservation donations, so everybody that stays at
- 11 our lodge pays \$2 per day, not compulsory, but it
- 12 is voluntary, and when we collect those funds,
- 13 those are turned over to the National History
- 14 Association which in turn helps the Park Service.
- 15 We have designated those for the Kantishna Area
- 16 National History Association. We will continue to
- 17 do that, but we need to be recognized for it and
- 18 we need to have our accommodations in terms of
- 19 needed flights and the bus service. Thank you
- 20 very much.
- 21 MR. TRANEL: Thank you. We have
- 22 another probably.
- MR. MCGREGOR: My name is Dan
- 24 McGregor. I work for Denali Air in the Denali
- 25 National Park on the east end. We're tied in to a

1 lot of pilots who go in and out of there on a

- 2 frequent basis and are also users of the
- 3 backcountry. There's no reason why we would want
- 4 to interfere on that. I think what happens here
- 5 is when you think of the amount of people that are
- 6 coming into the Park and the way they can see the
- 7 Park, not everybody can hike the Park. There's
- 8 numbers up there, 70 percent of all people coming
- 9 in, bird noises, noises from airplanes and we're
- 10 affected by this stuff. On top of that, that
- 11 percentage is probably relatively small to the
- 12 overall amount of people that are coming into the
- 13 Park, and how they're seeing that is by bus
- 14 traffic or by airplane traffic.
- Those are the only ways a lot of
- 16 people, as Sean mentioned, are going to get in
- 17 there and see this area. I think if you're -- as
- 18 we embark on this, you've got to think of the
- 19 price of, say, restricting this and putting this
- 20 back, because it's going to cut down on the amount
- 21 of numbers that are able to see the Park and
- 22 people that are able to access the area. They
- 23 can't get in on the ground and if they're in
- 24 corridors or in altitudes or certain things,
- 25 they're going to resist our ability to fly safely

1 into the Park, and you're going to cut down on the

- 2 numbers that can get into the Park overall.
- 3 So I think that's a point that
- 4 comes fundamentally with whatever here on the
- 5 panel is discussing, and we need to keep that in
- 6 mind as a basis at the start of this. That's what
- 7 I -- I think this is very preliminary, I guess, to
- 8 what we're getting at, and there will be a lot of
- 9 steps along the way, but something that should be
- 10 brought up.
- 11 MR. TRANEL: Thank you. All right.
- 12 So, with that information and all
- of what's been presented before, we have No. 7 on
- 14 the agenda, setting priorities for Advisory
- 15 Council work. One of the things that's come out
- 16 already is information needs. So I guess I would
- 17 start off with -- Miriam, if you're able to record
- 18 some things on the chart for us. It's open to the
- 19 Council. I mean, this is not something that
- 20 Elwood or I are wanting. It's really up to the 12
- 21 of you to decide what are the priorities to work
- 22 on in order to move further toward achieving the
- 23 goals of the committee, which are outlined in the
- 24 charter.
- So how do we get there? What are

- 1 the next things we need to do?
- 2 Charlie.
- 3 MR. SASSARA: If I may. I think
- 4 there was a general discussion of the sound
- 5 monitoring, the methodologies that were being
- 6 historically used and what's going forward in the
- 7 future, and then how that matches up with the
- 8 standards that were established so we understand
- 9 sort of where this topic is.
- MS. VALENTINE: The sound
- 11 monitoring methodology. You want it further
- 12 explained or described or more information and how
- 13 it matches up with the standards as part of that?
- MR. SASSARA: Yes. Because there
- 15 were questions about they said, like 100 decibels
- 16 for an airplane, well, which airplane? There was
- 17 also the random sampling methodology and, you
- 18 know, there's some questions about that. We just
- 19 need to understand how it's put together and then
- 20 what information exists currently, you know,
- 21 about have there been -- what are the -- have they
- 22 been exceeding the standards and such or have they
- 23 not been exceeding the standards.
- MR. TRANEL: There were a number of
- 25 questions about the methodology that we committed

- 1 to answer --
- 2 MR. SASSARA: That's the general --
- 3 MR. TRANEL: -- the National Park
- 4 Service, so the questions that came up were, Tom
- 5 asked about why -- what's the reasoning behind the
- 6 five rotating wind and sampling. How do we
- 7 explain that? So that's one specific thing I had.
- 8 We're also -- Tim is providing the aircraft level
- 9 of noise information, the decibel information to
- 10 the committee, so we'll have that. There was also
- 11 a question from Tom about what's the proximity of
- 12 the monitoring equipment to the sound that's being
- 13 recorded, so there's more information on the
- 14 positioning of the microphones.
- Would that be accurate, Pam?
- MS. SOUSANES: It depends. If
- 17 we're going to analyze data that's already been
- 18 processed, then it's really important. But if
- 19 we're going to move on and go with the random
- 20 sampling, it's not as important. Is sounds like
- 21 we need to have more discussion.
- MR. TRANEL: So we could give some
- 23 examples of when these sounds were recorded.
- MS. SOUSANES: It's all documented.
- MR. TRANEL: There was also some

1 discussion of, what is 60 decibels and what does

- 2 that sound like? So the idea from Charlie, I
- 3 think, is that the National Park Service can do a
- 4 demonstration of here's what it sounds like. Put
- 5 the boom box there and play the sound. So we
- 6 could do that.
- 7 Then, the one other thing Suzanne
- 8 asked about was getting copies of information
- 9 about what are the sound monitoring locations. We
- 10 can do that. Go ahead, Joan.
- 11 MS. FRANKEVICH: I just wanted to
- 12 clarify, Charlie, that you wanted to make sure how
- 13 it matches up with the standards in the Denali
- 14 Backcountry chart.
- MR. SASSARA: Exactly.
- MS. VALENTINE: So it sounds from
- 17 the priority listing, the National Park Service
- 18 has a lot of information to provide to the
- 19 committee, and Tim will be providing information
- 20 back to the committee.
- 21 MR. TRANEL: So far -- this is
- 22 related to Charlie's suggestion. The other
- 23 information we discussed was something that Nan
- 24 brought up on numbers of overflights, in general,
- 25 commercial aviation, et cetera, and it was

1 information that the National Park Service doesn't

- 2 have. We could facilitate the gathering of it,
- 3 but we would need to figure out how to put that
- 4 together. If it's important enough for us to
- 5 pursue, we would need to figure out how to get it.
- 6 "We" the committee. Jim.
- 7 MR. EDWARDS: I'm not sure yet I
- 8 understand what the function of this committee is,
- 9 so I think the first priority is to focus on what
- 10 our mission is and come to an agreement on that
- 11 and then try to figure out what do we have to do
- 12 to get there.
- 13 MR. TRANEL: Okay. Well, I guess
- 14 what we should do is maybe clarify some terms in
- 15 the charter. Maybe that would help. Because I
- 16 read from the charter with the assumption that
- 17 everybody understood what we were saying, but if
- 18 we need to clarify, we should do that.
- 19 MS. GIBERT: I know for me the
- 20 charter is pretty clear, pretty well-defined, but
- 21 even for me looking at it saying, what does this
- 22 actually mean we're going to do? I don't know.
- 23 So I think it is -- maybe we don't need to know
- 24 just yet. Maybe we need more information, but it
- 25 is a big question. It's a fairly narrow thing,

- 1 but it's a big question, what do we do.
- MR. EDWARDS: I agree. We need to
- 3 discuss it and come to a consensus of what it is
- 4 we're trying to achieve and what we need to do to
- 5 get there.
- MS. GIBERT: I'm not sure we're
- 7 going to be able to answer it, but we can start
- 8 the discussion.
- 9 MR. EDWARDS: Once we start the
- 10 discussion, I think the issues will clarify.
- 11 MR. TRANEL: Well, there's kind of
- 12 two things in the charter. One is -- it says --
- 13 so the product that the charter refers to is
- 14 voluntary measures for assuring safety. So safety
- 15 is -- to keep that utmost in mind. That's an
- 16 important consideration, not to be forgotten
- 17 about.
- 18 And then the second part is for
- 19 achieving desired future resource conditions.
- 20 Now -- so what that means is, okay, so we have
- 21 this map. We have the different colors, the
- 22 zoning in the backcountry of Denali, and the
- 23 Backcountry Management plan says, in each of these
- 24 zones here is what the public can expect as far as
- 25 the sounds go.

1 So the assumption is, and based on

- 2 all of our information and public comment as part
- 3 of the Backcountry Management Plan, that the
- 4 National Park Service is operating on the premise
- 5 that the soundscape on Denali has changed over the
- 6 last two decades, and that we have a legal
- 7 responsibility to address that. We're asking the
- 8 Council to provide some good ideas as far as
- 9 voluntary measures of how do we get there. So
- 10 there's a number of steps.
- 11 First of all, there's been a lot of
- 12 discussion today about, well, what is -- what is
- 13 the soundscape and how are you monitoring that and
- 14 questions about the data and all of that. So it
- 15 seems to me that there's -- there needs to be an
- 16 understanding of how we do the monitoring. Before
- 17 we start analyzing results, we have to understand
- 18 the goals of the plan and how the monitoring
- 19 follows from that, and then we get into some
- 20 specific areas of like that one -- the one slide
- 21 with lots of numbers that Pam showed that was
- 22 titled Exceedance Data showed examples from around
- 23 the Park where the sound that has been monitored
- 24 exceeds what the Backcountry Plan says people can
- 25 expect.

So we have numerous examples of

2	where the reality and the plan are not in synch.
3	So how do we bring about the desired conditions
4	documented in the plan.
5	MR. EDWARDS: Even your language
6	causes me concern. I hear words like protect.
7	I'm not sure that this committee can reduce,
8	protect or hold current levels, because technology
9	is continuing to move, the Park is continually
10	being bombarded by change that's outside the
11	influence of this committee to manage. Therefore,
12	I think we need to look at what is it we can
13	reasonably expect to do and achieve? Are we
14	tasked with holding the line, or are we tasked
15	with looking at the environment and seeing what
16	can be done? So those are kind of issues that I
17	think need to be thought about when we start
18	looking at the purpose of this group.

19 MR. TRANEL: The implication is --

20 well, as the charter says, achieving desired

21 future conditions, means as prescribed in the Plan

22 achieving those conditions; how do we get there?

MR. EDWARDS: If we can get there.

24

1

MS. GIBERT: We aren't the Park

- 1 Service, so it's not our job to meet those.
- 2 MR. EDWARDS: That's why I'm saying
- 3 that we need to make clear what we are expected to
- 4 do.
- 5 MS. GIBERT: Yes.
- MR. TRANEL: Suzanne.
- 7 MS. RUST: I'm just reading, The
- 8 Council develops voluntary measures for ensuring
- 9 the safety of passengers, pilots and mountaineers
- 10 and for achieving the desired future -- so we've
- 11 spoken and we're right now kind of grappling with
- 12 the second half. I'm just not certain the first
- 13 half is not something we've even addressed or
- 14 is -- nor do I know if we could or how we would,
- 15 but it's there. It may be miswritten, I'm not
- 16 sure, but I don't know if it was more intended to
- 17 read that we were interested in achieving these
- 18 desired resource conditions voluntary measures for
- 19 these desired future conditions with the safety of
- 20 passengers, pilots and mountaineers in mind, or if
- 21 you're actually trying to do -- are you guys
- 22 following me?
- MR. SASSARA: Yeah, but I don't
- 24 think you can change the filter because we sort of
- 25 signed up for this.

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1 MS. RUST: No, I'm not trying to
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- 2 change the filter. I'm just trying to say that
- 3 our full concentration in these conversations has
- 4 only been -- so I think --
- 5 MR. TRANEL: The way that -- having
- 6 been there in the backcountry planning process all
- 7 along and since that's quoted directly from the
- 8 plan --
- 9 MS. RUST: I'm not wanting to
- 10 change it.
- 11 MR. TRANEL: I'm trying to answer
- 12 your question. If there are sort of two different
- 13 things, they're both important. There shouldn't
- 14 be any -- we shouldn't read into it, well, one is
- 15 more important than the other, so one comes first
- 16 and then the other. There are two things that are
- important and that's what's before the Council.
- 18 So if you're saying, let's not just do one and
- 19 forget the other --
- MS. RUST: That's what I'm saying.
- 21 MR. TRANEL: There shouldn't be any
- 22 assumption that we have to do the one first and
- 23 then the other. It can go either way.
- 24 MS. RUST: It's interesting the way
- 25 the whole presentation has been today. We have

- 1 kind of focused on one and if the scope is
- 2 broader, we should look at the mission to direct
- 3 us and be thinking in terms of a broader scope
- 4 than just the resource -- desired future
- 5 conditions. That we need to be thinking in terms
- 6 of the passengers, the pilots, the mountaineers,
- 7 their safety and experience. Also, we heard from
- 8 folks out here about access and the importance of
- 9 access and balancing it with guiet.
- 10 MR. GEORGE: As has been pointed
- 11 out, there's this whole second element that's
- 12 safety that we haven't talked about at all. Are
- 13 there issues there or concerns that need to be
- 14 looked at? Are there concerns about safety in the
- 15 Park today? We have focused on sound.
- MR. TRANEL: I guess when we looked
- 17 at what are the issues through the National Park
- 18 Service, we are confident that the operations --
- 19 there are a lot of improvements that have been
- 20 made over the last ten years in safety for a
- 21 number of reasons, and the individual operators
- 22 should take most of the credit for doing that.
- 23 There is coordination with each other, the work
- 24 they did with the FAA and all of that.
- 25 So our understanding is that things

- 1 are in pretty good shape, but it's entirely
- 2 appropriate for the Council, if there are safety
- 3 concerns out there that need to be raised and need
- 4 to be discussed, it's you all's responsibility to
- 5 bring those out.
- So, Jim and then Sally and Suzanne.
- 7 MR. EDWARDS: You may have answered
- 8 my question, but that was one of the issues. Is
- 9 there data -- are there aviation safety concerns
- 10 that already exist and, if so, who's going to
- 11 present those to us?
- MR. TRANEL: Elwood, do you have
- 13 any -- as far as safety issues from the last
- 14 couple operating seasons? Things have been going
- 15 really well.
- MR. LYNN: Well, there's been some
- 17 splinter work groups that have tried to
- 18 establish -- and maybe, Tim, you know more about
- 19 it -- which frequencies to use on the north side
- 20 versus the south side and flight patterns that
- 21 folks have agreed to so they reduce the potential
- 22 of conflicts. I've had calls from people saying,
- 23 how do I get hold of those flight plans, those
- 24 agreements. I'm wondering if that's something
- 25 this group can start to make more formal and make

1 available to folks, because there's little pods of

- 2 people that have been trying to take it on
- 3 themselves just to make things safer.
- 4 MR. TRANEL: Do you think it would
- 5 be useful for the Council to have a presentation
- on background information on safety, where we are
- 7 now and how we got there. Just that talks about
- 8 what Elwood is referring to, how we came up with
- 9 the reporting points and the frequencies some
- 10 background on that.
- MR. EDWARDS: And who's currently
- 12 tasked with maintaining it?
- MS. BENNETT: Well, it's all
- 14 voluntary right now.
- MR. TRANEL: We could provide that
- 16 background, even if it's like a ten-minute
- 17 overview of that. That might be a good thing to
- 18 have.
- MR. LYNN: Are there folks on this
- 20 committee that already have -- Tim, do you have a
- 21 fair amount of that? Is that a presentation that
- 22 you could make?
- MR. CUDNEY: It's not a
- 24 presentation. The operators on the north side
- 25 have gotten together and discussed going on since

1 that radio frequency change, and we need to do a

- 2 better job because we always forget somebody, but
- 3 there hasn't been an agency participation, a
- 4 volunteer group. Somebody picks up the phone and
- 5 says, we're going to meet on X date and talk about
- 6 this because we have new pilots. I know they have
- 7 done it on the south side as well.
- 8 MR. TRANEL: So there were some
- 9 hands up. Nancy has been trying to make a comment
- 10 since back before, so go ahead.
- 11 MS. BALE: I look at the safety and
- 12 I think that safety wasn't really touched on in
- 13 the backcountry plan, but if you recall, it was
- 14 safety that triggered a lot of the overflight
- 15 regulations that happened in Grand Canyon because
- 16 there was a crash. There have been near misses on
- 17 the mountain. I don't know if the FAA has a
- 18 program of documenting near misses in Alaska
- 19 aviation. That might be interesting data that Jim
- 20 could provide.
- 21 But I'm thinking that there could
- 22 be a time when safety concerns trigger voluntary
- 23 limits before resource conditions work, so that
- 24 it's appropriate for us to consider both of the
- 25 topics. Because safety is a huge topic, but there

1 are people here qualified to comment on it and

- 2 provide data on it. So when you have areas that
- 3 are narrow and allow landings, you may have a
- 4 safety concern before you have a soundscape
- 5 concern. You may have a soundscape concern before
- 6 you have a safety concern, but I think the two
- 7 kind of work together.
- 8 I feel really uneducated, so we
- 9 would need some information on that.
- 10 MR. TRANEL: So, there were some
- 11 comments over here. Sally.
- 12 MS. GIBERT: I was going to make a
- 13 specific proposal for the board, that for the next
- 14 meeting that we hear from -- and perhaps from a
- 15 couple committee members what safety measures are
- 16 working now. How does it work now. What maybe
- 17 some of the emerging concerns are currently under
- 18 discussion. Also, hear from other constituents if
- 19 there are other safety issues that aren't
- 20 primarily flight safety. But, anyway, if there's
- 21 any other safety issues, to hear about those. And
- 22 then related to this issue about public comment,
- 23 opportunity for public comment just on safety. I
- 24 think that would be good to have.
- MR. TRANEL: All of this for the

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1 agenda for the next meeting?
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- MS. GIBERT: Yes.
- 3 MS. BENNETT: This tags directly
- 4 onto that. As a voluntary proposal out there for
- 5 enhancing safety in the Park is to help or at
- 6 least -- how do I put it -- promote the equipage
- 7 of aircraft inside that operate solely within
- 8 Denali National Park and preferably all over the
- 9 state, equip the airplanes with the Capstone
- 10 technology that is being used in other parts of
- 11 the state to help the pilot with their situational
- 12 awareness, in the future weather reporting, and
- 13 most importantly up there, as a pilot in the past,
- 14 looking and finding other airplanes. Because
- 15 let's say in a perfect whatever world all of the
- 16 aircraft up there are equipped with this
- 17 technology, they've got boxes on board the
- 18 airplanes that talk to each other. They can see
- 19 each other, and even though we're reporting
- 20 points, everybody might not be exactly where they
- 21 say they are, heaven forbid, and you can mitigate
- 22 that -- you can see somebody on your little screen
- 23 in the airplane and avoid the conflict before it
- ever happens.
- Now, I can bring in and Tom also

1 has some data on this that we can bring in that

- 2 goes into greater detail on why this would be a
- 3 good voluntary measure sometime in the future.
- 4 There's lots of things going on in the state,
- 5 there's an incentive program, a grant or loan
- 6 program to help even general aviation users equip
- 7 their planes in the state for this. Because it's
- 8 a statewide safety program that's hopefully going
- 9 to be implemented and it's all on a voluntary
- 10 basis.
- So this is a good forum or a good
- 12 platform as to how do we make it safer and this
- 13 could be one avenue. That would be -- it's called
- 14 Capstone, ADSB.
- MR. TRANEL: Would it be
- 16 appropriate to task you and/or Tom with a member
- 17 report on what that is so that everybody
- 18 understands it?
- MS. BENNETT: I will be responsible
- 20 for that, yes.
- 21 MR. TRANEL: Okay. All right.
- 22 Jim.
- MR. EDWARDS: We also need to think
- 24 about transit traffic, especially people coming up
- 25 from the Lower 48 that don't know anything about

1 Denali that are going to be transiting this air

- 2 space. There are a lot of issues about how to
- 3 take the work that's been done and disseminating
- 4 it.
- 5 MR. SASSARA: That's been,
- 6 unfortunately, a longstanding issue.
- 7 MR. EDWARDS: Yes, it has. It's
- 8 one that needs to be addressed.
- 9 MR. TRANEL: We need to wrap up
- 10 within the next five minutes here. So as far as
- 11 where we are on the agenda, a couple things on
- 12 here are somewhat optional and already have been
- 13 covered. I guess at this time maybe we need to
- 14 conclude this section. There are other major
- 15 tasks for next time or thoughts that we don't want
- 16 to lose for the next meeting that could be added.

17

- 18 MR. GEORGE: I think we need to
- 19 refine the sound piece. Obviously the soundscape
- 20 is probably the biggest issue and also the most
- 21 fuzzy issue. In my mind that sound monitoring, we
- 22 need to understand a little better the results of
- 23 the monitoring done to date, not only how it was
- 24 done, but to what extent it matches the standards
- 25 that are identified in that plan, recognizing how

1 those standards came to be. We still need to

- 2 understand where we are relative to those
- 3 standards today. I think we have to understand
- 4 that before we go any further on looking at, you
- 5 know, mitigation and whether there's any need to
- 6 mitigate.
- 7 Then, the second piece of that was,
- 8 okay, and what's the plan for a more uniform data
- 9 collection process in the future, which I think
- 10 this group -- based on what we heard today, this
- 11 group needs to become more educated. So there's
- 12 really those two parts that we've got to get the
- 13 sound piece before I think we can take any steps
- 14 beyond that.
- MS. VALENTINE: Do you kind of
- 16 envision -- so the group won't meet again for a
- 17 period of time and we can either provide you with
- 18 information, e-mail so the committee feels a
- 19 little bit more up to speed on it. How do you
- 20 feel about -- but you also want the public to have
- 21 an equal understanding. Some of that can be
- 22 that -- it's in handout form, you know, whatever
- 23 we provide to the committee is also available on
- 24 the web site. I'm just kind of -- certainly we
- 25 could review that, then, with presentations. I

1 guess I'm asking about, do you want everything

- 2 beforehand so everybody has an opportunity to look
- 3 at it? And then also kind of review and maybe
- 4 move forward with it when we have the next
- 5 meeting?
- 6 MR. GEORGE: Obviously anything you
- 7 can put out in advance on the web site so that
- 8 everybody has access to it is fine. We're still
- 9 going to need to talk about it and be able to ask
- 10 questions as a group at the next meeting, so we
- 11 have to devote time on the next meeting agenda to
- 12 understanding and asking questions.
- 13 MR. CUDNEY: I think it would be
- 14 beneficial to everybody, whether it was a Park
- 15 Service employee or anyone, an individual to help
- 16 with the soundscape and put data together to come
- 17 and give a small ten-minute presentation at the
- 18 next meeting for the public and the committee.
- 19 I've sat through some of those and they're very,
- 20 very enlightening as far as what perceived noise
- 21 levels are versus actual and such.
- MR. TRANEL: So specific examples
- 23 of places where we're saying that it's out of
- 24 line.
- MR. GEORGE: Not even just

1 examples. We need to see a map. I mean, show us

- 2 where based on your monitoring today you think
- 3 that we're outside the standards that are defined,
- 4 so we can, again, get a picture and understand
- 5 that.
- 6 MS. VALENTINE: So basic education
- 7 and then application to this process.
- MR. GEORGE: Uh-huh.
- 9 MR. LYNN: I think demonstrations
- 10 of the equipment and reproducing the sound levels.
- 11 What does 40 decibels sound like? Because it's a
- 12 complex topic. If this was Sound 101, then next
- 13 time we need Sound 102 to build on it.
- MS. RUST: We also need to have the
- 15 locations exactly of where the sound is being
- 16 monitored. Moving on from that, I think that one
- 17 thing we need to also do is look at access. I
- 18 think access is important. I know it's important
- 19 to a lot of people. That's what we heard from
- 20 Sean and Dan, I think. I think that it's good for
- 21 us to know, to look at this holistically and to
- 22 look at where is sound being made, but where are
- 23 the people and what are the patterns and what's
- 24 happening out there? So I think that that's going
- 25 to be an important component.

1 How people are getting there and

- 2 what their expectations are. I know that some of
- 3 that, for you guys who work at Park Services, it
- 4 comes more naturally. For us, it's nice that you
- 5 do a presentation, but I don't think we're real
- 6 aware of where everybody is going and what
- 7 everybody is doing. I think that that's
- 8 important.
- 9 Just to the safety matter, one more
- 10 thing and I promise I'll stop. There are great
- 11 things happening with safety. I think a
- 12 presentation on what operators are currently doing
- 13 is really important and how some of the decisions
- 14 are made, the background with the Denali
- 15 Backcountry Plan, how that is really important.
- 16 Because initially when we started this process,
- 17 there was discussion of air routes and following
- 18 some of what Grand Canyon was doing and we were
- 19 comparing apples and oranges. Grand Canyon has
- 300-and-something days of good weather; we don't.
- 21 They have a lot of good weather. So where
- 22 airplanes go and how things are congested and the
- 23 importance of being able to fly where the weather
- 24 is good and understanding that, I think, is really
- 25 important. Also keeping in mind that Grand Canyon

- 1 does hundreds of thousands of flights, I think,
- 2 and they also have 40 operators. We're talking
- 3 about four operators on the south side. So this
- 4 is important information for the committee. And
- 5 how many on the north side? Probably four.
- 6 So we're talking about eight
- 7 operators working really well together. I think
- 8 that's important stuff for this committee to
- 9 understand, that we are meeting, that we have
- 10 reporting points. What are those reporting
- 11 points? How does that work when Erika is flying
- 12 around the mountain? How does she communicate
- 13 with another airplane? Without access
- 14 information, it's hard for us to know what's
- 15 important. Sounds like it's going to be
- 16 multi-faceted. We need a lot of information.
- MR. TRANEL: One of the things, so
- 18 we can move on -- we don't have to resolve all of
- 19 what's going to be on the agenda next time. I
- 20 would suggest, Miriam, that the agenda for the
- 21 next meeting be -- that there be some
- 22 communication, e-mail, et cetera about what are
- 23 the important items, help us prioritize these
- 24 things so that we get all the right background
- 25 information presented the next time to facilitate

- 1 further discussion.
- MR. GEORGE: I was going to say,
- 3 frankly, a lot of this talk is about air, but I'm
- 4 interested to hear what some of the nonaviation
- 5 stakeholders that are using the Park, what their
- 6 uses look like and how that fits or doesn't fit
- 7 with some of the things going on today. We're
- 8 looking at a number of different facets here. So,
- 9 yeah, aviation needs to be included on how
- 10 airplanes work and how they generate noise or
- 11 quiet. But I think we need to hear on some of
- 12 these other facets of it as well to get the total
- 13 picture, so we can start working toward what, if
- 14 anything, do we need to do different?
- MR. TRANEL: Yeah, that's a good
- 16 idea. The National Park Service has published
- 17 studies from backcountry users and there's also
- 18 probably a lot of information that some of our
- 19 long-term users, like Nan, could provide. So
- 20 that's something that's good.
- MS. VALENTINE: Nonaviation use
- 22 patterns; is that what you were interested in?
- MR. GEORGE: Yes.
- 24 MR. OKONEK: Some of that sort of
- 25 use is not going to be available because, for

1 example, in Denali National Park the only thing

- 2 you have to register for is a Mount Foraker or a
- 3 Denali climb. So people can be dropped off
- 4 anywhere on the south side of the Park for
- 5 mountaineering and hiking. There's no
- 6 registration. The Park Service doesn't have the
- 7 data of what's happening out there.
- 8 MR. GEORGE: You're exactly right.
- 9 That's why, rather than hearing all this from the
- 10 Park Service -- I mean, I'm happy to hear what
- 11 everyone in the Park Service has to say, but we've
- 12 got representatives from some of these other
- 13 stakeholder groups, so whatever their feedback
- 14 through the constituents is is another way to get
- 15 a handle on this. Just like the FAA doesn't have
- 16 a handle on all aviation data, nor do I expect the
- 17 Park Service to have it on all the other uses.
- 18 That's actually one of the good things about
- 19 having this Council with the broad-based
- 20 representation just to make sure we aren't missing
- 21 something just because it's not being counted.
- MR. TRANEL: So we know that your
- 23 time is valuable, and we greatly appreciate your
- 24 contributing your time this afternoon. Out of
- 25 respect for your time, I guess, I'd like us to

- 1 honor our closing time or as close to it as we
- 2 can -- unless there's an enthusiastic consensus to
- 3 continue. So the last important thing that we --
- 4 kind of a mandatory item to accomplish is setting
- 5 the time and place of the next meeting.
- 6 MS. BALE: May I make a comment
- 7 before we do that? I am in favor of having at
- 8 least an interim presiding officer, because I
- 9 think that person could work with Miriam in the
- 10 interim and help get knowledge disseminated. I
- 11 just like having a leader in these groups because
- 12 I think it provides a steadying influence. It
- 13 would be someone taking on perhaps a little bit
- 14 more work, but keeping all of us, like, are you
- 15 getting this done or getting that done. Maybe
- 16 Miriam is willing to take on that role. But I
- 17 think if it was one of us, I think we'd start
- 18 taking more ownership in that regard.
- So I have someone in mind to
- 20 recommend. I just wanted to see if people thought
- 21 that was a good idea or not.
- MR. TRANEL: We did promise that at
- 23 the beginning, that we would take names for
- 24 potential chairs of the committee, which is to run
- 25 the next meeting with a lot of organizational

1 assistance from Miriam. So, Nancy, would you like

- 2 to make a nomination?
- 3 MS. BALE: I asked Sally if she
- 4 would be willing to do this when we were breaking,
- 5 and taking on a long-term commitment might not
- 6 have been her cup of tea. She seems more
- 7 receptive to the idea of being an interim leader.
- 8 I would like to nominate her, Sally Gibert.
- 9 MR. TRANEL: So Sally has been
- 10 nominated as chair.
- MR. GEORGE: Second.
- MS. GIBERT: With the idea that
- 13 it's interim while we get to know each other and
- 14 hopefully we'll find somebody else. Because I
- 15 think that whoever is the chair, it is extra
- 16 responsibility and I have a lot going on right
- 17 now. It's not something I really want to take on
- 18 but for a short term.
- MS. VALENTINE: Sally is signing up
- 20 for the interim or for the chair position or for
- 21 whenever the group decides to vote on the chair?
- 22 Sally, are you signing on to be --
- MR. TRANEL: That is a one-year
- 24 term.
- MS. GIBERT: I'm not nominating

1 myself. I'm saying if anybody else is interested,

- 2 that's cool, because I don't really want to do it,
- 3 but I would be running like one or two meetings
- 4 until we have some permanent person.
- 5 MR. TRANEL: So you're accepting
- 6 the nomination for the position as a limited
- 7 tenure?
- 8 MS. GIBERT: Yes.
- 9 MR. TRANEL: Okay. The vote is not
- 10 going to be done today. It will be done closed
- 11 ballot. If we need to vote, we'll need some more
- 12 nominees, so -- other nominees. You can nominate
- 13 yourself or someone else. Sally said only one or
- 14 two meetings, so if someone were willing to
- 15 volunteer, that would help for longer.
- MS. GIBERT: Or we could end up
- 17 doing rotating chairs.
- 18 MR. TRANEL: That's another option,
- 19 is to just rotate it. Any other nominees?
- 20 Volunteers? Well, hearing none, could we --
- MS. RUST: We can discuss this at a
- 22 later time. We have an interim chair and we
- 23 can -- and as we all get comfortable with one
- 24 another, maybe have this discussion again.
- MR. TRANEL: We could have Sally

1 chair the next meeting and leave the longer-term

- 2 chair open for now?
- 3 MR. CUDNEY: Let's define the next
- 4 meeting. How soon?
- 5 MR. TRANEL: That's what we need to
- 6 decide. There's been -- most of the discussion
- 7 has been that meeting at least three times a year
- 8 would be good to continue the momentum here. As
- 9 far as a location and time of the next meeting, is
- 10 Talkeetna available? Talkeetna is a possible
- 11 location for the next meeting and we need to
- 12 decide the timing. We could suggest Talkeetna in
- 13 April or May.
- MR. CUDNEY: I recommend the last
- 15 week of April because it's start-up time for a lot
- 16 of the operators.
- MS. RUST: How about mid-April?
- 18 MR. TRANEL: We could do the third
- 19 Thursday in April.
- 20 MR. OKONEK: I go to work the
- 21 middle of April and won't be back until the first
- 22 of September.
- MR. GEORGE: When do you start?
- 24 MR. OKONEK: Middle of April and
- 25 I'll be out of contact until June.

1 MR. TRANEL: So April 17th would be

- 2 out, so how about Thursday, April 10th in
- 3 Talkeetna?
- 4 MR. OKONEK: That would work for
- $5 \quad \text{me.}$
- 6 MR. TRANEL: Check your date books.
- 7 MR. CUDNEY: Are you putting this
- 8 in stone now or making the recommendation or
- 9 what's -- if we have April 10th and then we don't
- 10 do another thing until the end of September, it's
- 11 quite a spread in between the meetings.
- 12 MR. TRANEL: It is. The rules, the
- 13 federal regulations for this Council require that
- 14 it have a quorum to do anything. A quorum is
- 15 defined in the charter as half plus one, so seven
- 16 people is a quorum. So as long as there are at
- 17 least seven council members present, business can
- 18 be conducted.
- MS. GIBERT: We have to meet at
- 20 least three times a year?
- 21 MR. TRANEL: The goal is to meet
- 22 often enough to continue making progress.
- MR. CUDNEY: I think it's a good
- 24 idea at the next meeting, because we're still
- 25 getting our feet wet on this, as many members as

- 1 present as possible are there. Taking into
- 2 consideration that Brian might be gone and figure
- 3 out a meeting three months from that for the next
- 4 meeting. We've been here already three-and-a-half
- 5 hours and we've just barely touched the surface.
- 6 I'm fine with the 10th, if everybody else is.
- 7 MS. FRANKEVICH: Two things for me.
- 8 April 10th sounds good, but I have to check my
- 9 calendar at home. If we could make this
- 10 provisional until we all check calendars. The
- 11 second thing is it takes a fair bit of staging for
- 12 all of us to get here and set this up, so if we
- 13 could go longer than three hours, that would work
- 14 for me. Maybe 10:00 to 5:00 or 10:00 to 4:00 or
- 15 11:00 to 5:00.
- MR. TRANEL: So an all-day, but not
- 17 quite all day, like six hours.
- MS. FRANKEVICH: Yes. For almost
- 19 all of us it's a couple-hour drive.
- MR. TRANEL: Six-hour time block?
- MS. FRANKEVICH: Maybe six hours.
- 22 MR. TRANEL: Okay. This is all --
- 23 Miriam, we can just confirm it by e-mail. Here's
- 24 the date, time, location, based on this
- 25 information.

1 Other critical information related

- 2 to that?
- 3 MR. OKONEK: Information on how to
- 4 get ahold of each other would be really nice to
- 5 have. And one thing we haven't touched on at all
- 6 is, you know, we have some fairly broad groups
- 7 that we're representing, getting in touch with
- 8 these different people for representation and just
- 9 some networking and whatnot. I guess we can leave
- 10 that for the agenda next time, but there's -- for
- 11 some -- most people on here, there's a lot of
- 12 information to gather from a pretty big area to be
- 13 able to represent our various interests. That's
- 14 going to be a very time-consuming, big topic, a
- 15 challenging one to be taken care of.
- MR. TRANEL: Okay. So you just
- 17 would like to see that as a discussion item at the
- 18 next meeting, that there's some clarification of
- 19 what the representation is of each member or
- 20 something?
- MR. OKONEK: Right.
- MS. VALENTINE: Also, how they're
- 23 communicating with their constituency?
- MR. OKONEK: Yeah, gathering
- 25 information, communicating with them. You know,

1 is it going to be mailouts to every property owner

- 2 or just how do we perceive doing that? I'd like
- 3 some guidance on that.
- 4 MR. TRANEL: Okay. Good. All
- 5 right. Other comments or questions from the
- 6 Council?
- 7 MS. RUST: I'd like the time where
- 8 we have a little bit time to brainstorm the
- 9 presentations and scheduling some of that to just
- 10 go through and spend the time prioritizing,
- 11 because it takes more time than 30 minutes. Even
- 12 breaking into groups and coming back, but just
- 13 having time to where it doesn't feel so pressured
- 14 for everybody to throw out their idea on how to
- 15 make it all fit together in a thoughtful way.
- So I'd like to see -- I don't know
- 17 if we even broke out to small groups or spent time
- 18 brainstorming issues, safety or this issue, this
- 19 is what we heard today so that we identify when we
- 20 leave that we have a clear picture of what we
- 21 heard and what was important.
- MR. TRANEL: Okay. The way the
- 23 Council is supposed to work is basically a working
- 24 session in public view is how it goes. So it's
- 25 very much a working group as opposed to a

- 1 traditional public meeting or more kind of
- 2 presenting information to the public or something.
- 3 So it's meant to continue, you know, as it goes
- 4 along, should become more and more of a discussion
- 5 and work session among the membership.
- MS. BALE: So do we want our
- 7 designated officer to provide some kind of minutes
- 8 to us and then we can hash them out?
- 9 MS. VALENTINE: We have a court
- 10 reporter, so we'll have fairly extensive minutes
- 11 for today, but I think what I'm hearing from
- 12 Suzanne is this idea of how the -- sit down and
- 13 really work on a topic instead of just this very
- 14 formal --
- MS. RUST: I think it's nice to be
- 16 able to at least identify what those issues are
- 17 instead of everybody kind of in this big group
- 18 throwing things out. It's nice to kind of go
- 19 through and people come back and people add. It
- 20 might help to identify five big topics that we're
- 21 going to discuss and after we've gathered
- 22 information, then somehow pare it down or spend
- 23 time on each of those.
- 24 MS. GIBERT: Talking about maybe
- 25 breaking up into subgroups?

1 MS. RUST: Yeah, subgroups and then

- 2 maybe having time and coming back to the whole
- 3 group so there's nothing ever missed. Just the
- 4 process.
- 5 MR. TRANEL: That's something we
- 6 would have to check the rules on.
- 7 MS. RUST: We can't?
- 8 MR. TRANEL: Well, there can be any
- 9 number of subcommittees, but the -- then they're
- 10 not subject to it all being done open to the
- 11 public and everything. Subcommittees, there are
- 12 fewer rules. Anyway, but it is an option.
- MS. FRANKEVICH: If we want to meet
- in smaller groups, instead of doing that at the
- 15 big meeting, it might be better to have
- 16 subcommittee meetings in addition to our --
- 17 MR. TRANEL: That's another option
- 18 that we haven't even talked about today. If there
- 19 are specific tasks to be accomplished, there can
- 20 be a subcommittee appointed from the committee
- 21 here. It's good to have at least one person on
- 22 the Council, but there can be one person from here
- 23 with a couple other people who aren't on the
- 24 Council to go do an assignment and report back to
- 25 the next meeting. So that's another option to get

1 some work done. That's probably going to have to

- 2 come into play to do the large tasks.
- 3 So we have an opportunity to do a
- 4 lot of follow-up communication over the next
- 5 couple months to especially prioritize the items
- 6 for the agenda for next time. And I know it's
- 7 kind of a daunting task to pull everybody together
- 8 and really make progress the first time, but we
- 9 had to start somewhere. And I really appreciate
- 10 your time and efforts to be here and your
- 11 contributions. Everybody here contributed
- 12 significantly to the beginning, I think, a good
- 13 solid foundation and beginning for this Council.
- 14 It's a challenging assignment, but it's something
- 15 that can be done and as I think I said to Suzanne
- 16 at the break, if these 12 people can't do it, then
- 17 nobody can.
- 18 So I wish you the best and I'll
- 19 help Miriam as much as I can in the transition.
- 20 Thanks again.
- 21 MR. LYNN: There was a request from
- 22 Brian to have maybe a sign-up sheet with contact
- 23 information that then we could disseminate to
- 24 everybody.
- MR. TRANEL: We're going to do that

1	through e-mail.
2	MR. LYNN: So you have all the
3	information already?
4	MR. TRANEL: Yeah. We're going to
5	do the contact sheet to publish on the web site.
6	Here are the 12 people and here's how to get ahold
7	of them. We're going to publish that information.
8	And then in addition to that is for the 12
9	members, here's how to get ahold of each other in
10	between meetings. We're addressing both of them.
11	
12	Thank you, again. Thanks for the
13	members of the public who attended and we're
14	adjourned.
15	(Meeting adjourned at 4:21 p.m.)
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1	CERTIFICATE
2	
3	I, LESLIE J. KNISLEY, Notary Public for
4	the State of Alaska, and Shorthand Reporter, do
5	hereby certify that the foregoing proceedings were
6	taken before me at the time and place herein set
7	forth; that the proceedings were reported
8	stenographically by me and later transcribed by
9	computer transcription; that the foregoing is a true
10	record of the proceedings taken at that time; and
11	that I am not a party to, nor do I have any interest
12	in, the outcome of the action herein contained.
13	IN WITNESS WHEREOF, I have hereunto set
14	my hand and affixed my seal this 14thh day of March,
15	2008.
16	
17	
18	LESLIE J. KNISLEY
19	Notary Public, State of Alaska My commission expires: 02/22/11
20	my commission expires: 02/22/11
21	
22	
23	
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